

Message Text

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PAGE 01 BOGOTA 08008 262211Z
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C O N F I D E N T I A L BOGOTA 8008

E.O. 11652: GDS
TAGS: PORG, UNGA, SHUM, PDIP, ILO, CO
SUBJ: DEPUTY ASSISTANT SECRETARY DALLEY'S PRE-32ND UNGA
CONSULTATIONS: COLOMBIA

REF: STATE 168210

1. SUMMARY. DEPUTY ASSISTANT SECRETARY FOR INTERNATIONAL ORGANIZATION AFFAIRS DALLEY AND EMBOFFS MET WITH FONOFF OFFICIALS ON AUGUST 22. MAJOR ISSUES DISCUSSED INCLUDED THE NORTH-SOUTH DIALOGUE AND THE NEW INTERNATIONAL ECONOMIC ORDER (NIEO), HUMAN RIGHTS, DISARMAMENT AND NON-PROLIFERATION, THE INTERNATIONAL LABOR ORGANIZATION, KOREA, REVISION OF THE U.N. CHARTER, U.S. RELATIONS WITH THE PEOPLE'S REPUBLIC OF CHINE, THE U.N. OUTER SPACE COMMITTEE, AND BUDGET AND ADMINISTRATION COMMITTEE. END SUMMARY.

2. DEPUTY ASSISTANT SECRETARY FOR INTERNATIONAL ORGANIZATION AFFAIRS GEORGE A. DALLEY, IN BOGOTA FOR UNGA CONSULTATIONS, AND EMBOFFS RESPONSIBLE FOR MULTILATERAL AFFAIRS MET AUGUST 22 WITH FONOFF OFFICIALS, INCLUDING UNDERSECRETARY FOR INTERNATIONAL ORGANIZATIONS AND CONFERENCES FONSECA AND HIS DEPUTY, UNDER-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BOGOTA 08008 262211Z

SECRETARY FOR POLITICAL AFFAIRS NAVAS, AND UNDERSECRETARY FOR ECONOMIC AFFAIRS IVARS AND AN ASSISTANT. FOLLOWING ARE IMPORTANT ISSUES DISCUSSED:

A) NORTH-SOUTH DIALOGUE/NIEO: GOC OFFICIALS NOTED IMPORTANCE OF CONTINUING DIALOGUE IN WHATEVER FORUM IS BEST FOR CONTINUED PROGRESS. ON SUBJECT OF COMMON FUND, THEY ADAMANTLY REJECTED IDEA OF COMMONALITY OF INTERESTS OF G-77 NATIONS. RATHER THAN

GENERAL APPROACH, THE GOC FAVORS NEGOTIATIONS ON PRODUCT-BY-PRODUCT BASIS, ESPECIALLY REGARDING COFFEE. THEY STRESSED THE IMPORTANCE OF COFFEE TO THE COLOMBIAN ECONOMY AND ADDED THAT THE LONDON COFFEE CONFERENCE WAS THE BEST FORUM IN WHICH TO DISCUSS THE MATTER, RATHER THAN A VENUE WHERE MANY WITH NO INTEREST IN COFFEE MATTERS WOULD INFLUENCE COLOMBIA'S VITAL COFFEE INTERESTS. MRS. IVARS EMPHASIZED THE GOC POSITION THAT PRODUCING COUNTRIES SHOULD BE MAJOR CONTRIBUTORS TO THE FUND, TO ASSURE "DISCIPLINE AND RESPONSIBILITY."

B) HUMAN RIGHTS: IO UNDERSECRETARY FONSECA EXPRESSED HOPE THAT FONMIN LIEVANO (WHO WILL ATTEND 32ND UNGA AT YET UNKNOWN DATE) WOULD INSTRUCT GOC DELEGATION TO ACTIVELY SUPPORT HUMAN RIGHTS INITIATIVES. FONSECA PERSONALLY FELT THAT HUMAN RIGHTS ARE "ESSENTIAL TO WELL-BEING OF MANKIND" AND GO BEYOND QUESTIONS OF NATIONAL SOVEREIGNTY. ECONOMIC UNDERSECRETARY IVARS, PROBABLY MORE CLOSELY REFLECTING FONMIN'S THINKING, SHOWED STRONG OPPOSITION TO LINKING OF HUMAN RIGHTS ISSUES TO AID FROM INTERNATIONAL FINANCIAL INSTITUTIONS BECAUSE MECHANISMS FOR JUDGING HUMAN RIGHTS VIOLATIONS ARE IMPERFECT. MR. DALLEY EXPLAINED U.S. EXECUTIVE BRANCH OPPOSITION TO LINKAGE AND URGED INCREASED EFFORTS TO STRENGTHEN INTERNATIONAL MECHANISMS FOR DEFENSE OF HUMAN RIGHTS. FONSECA SAID GOC WOULD PROBABLY SUPPORT SUCH EFFORTS. IO DEPUTY UNDERSECRETARY BONILLA ADDED THAT GOC WAS LIKELY TO LINK HUMAN RIGHTS WITH LOME-TYPE WESTERN HEMISPHERE TRADE ZONE, AS THEY HAD AT OAS GRENADA CONFERENCE. HE ALSO RECOMMENDED LESS VOCAL PUBLIC U.S. CRITICISM OF LATIN
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BOGOTA 08008 262211Z

AMERICAN HUMAN RIGHTS VIOLATORS. INJURED PRIDE, HE MAINTAINED, OFTEN PROMPTED NEGATIVE REACTIONS FROM LA GOVERNMENTS WHICH MIGHT BE MORE EFFECTIVELY PERSUADED BY SUBTLY ARGUMENTS AND PRESSURES.

C) DISARMAMENT AND NON-PROLIFERATION: GOC NON-PROLIFERATION TREATY (NPT) RATIFICATION WAS RAISED WITH THE COLOMBIANS, WHO RESPONDED THAT THEY COULD NOT GIVE UP THEIR RIGHT TO CREATE A NUCLEAR CAPABILITY, THOUGH SUCH A DEVELOPMENT IS UNLIKELY, AS LONG AS BRAZIL AND ARGENTINA CONTINUED WITH THEIR NUCLEAR PROGRAMS. THEY MAINTAINED THAT IT WOULD BE POLITICALLY AWKWARD FOR THE GOC IF ARGENTINA AND BRAZIL WERE TO ACQUIRE NUCLEAR WEAPONS AND THE GOC HAD TO EXPLAIN TO ITS CITIZENS THAT COLOMBIA'S OPTION TO DO THE SAME HAD BEEN FORECLOSED BY THE NPT/ DALLEY EXPLAINED THAT GOC ADHERENCE TO NPT WOULD BE USEFUL IN DISCOURAGING ARGENTINA AND BRAZIL FROM JOINING NUCLEAR CLUB. U.S. SIDE POINTED OUT THAT TREATY OF TLATELOLCO ALREADY RESTRICTED THE GOC IN THIS REGARD AND THAT RATIFICATION OF THE NPT WOULD SIMPLY REAFFIRM THIS COMMITMENT. BONILLA ANSWERED THAT THE GOC COULD MORE EASILY DEPART FROM TLATELOLCO THAN FROM THE NPT SHOULD THE NEED EVER ARISE.

D) INTERNATIONAL LABOR ORGANIZATION: THE COLOMBIANS AGREED WITH THE BASIC U.S. COMPLAINTS AGAINST ILO AND ADDED THAT MUCH OF

THE ORGANIZATION WAS OBSOLETE. MR/ DALLEY POINTED OUT THAT A CABINET-LEVEL COMMITTEE HAD DECIDED TO POSTPONE UNTIL OCTOBER ITS RECOMMENDATION TO THE PRESIDENT ON U.S. WITHDRAWAL FROM ILO. HE ADDED THAT THE U.S. HAD BEEN PARTICULARLY DISAPPOINTED BY THE UNDERMINING, AT THE JUNE ILO CONFERENCE, OF THE ILO'S INVESTIGATIVE MACHINERY OVER THE ISSUE OF ALLEGED HUMAN RIGHTS VIOLATIONS.

E) KOREA: THE COLOMBIANS SHARED THE U.S. HOPE THAT, AS IN LAST UNGA, NO KOREAN RESOLUTION WOULD APPEAR ON THE AGENDA. IF THE SUBJECT DID ARISE, THEY SAID, THE GOC WOULD PROBABLY SUPPORT, THOUGH NOT NECESSARILY CO-SPONSOR, A PRO-SOUTH KOREA RESOLUTION.

F) REVISION OF U.N. CHARTER: FONSECA ASKED WHETHER THE U.S. WOULD SUPPORT THE GOC PROPOSAL IN THE SIXTH COMMITTEE TO CONFIDENTIAL

CONFIDENTIAL

PAGE 04 BOGOTA 08008 262211Z

REVISE THE U.N. CHARTER, POINTING OUT THAT, IN HIS OPINION, THE WORLD HAD CHANGED GREATLY AND NEW ISSUES (SUCH AS NIEO) NEEDED TO BE EMPHASIZED. MR. DALLEY RESPONDED THAT THE U.S. WOULD STUDY THE PROPOSAL, BUT THAT WE WERE GENERALLY OPPOSED TO TAMPERING WITH THE CHARTER FOR FEAR OF OPENING A PANDORA'S BOX.

G) U.S.-PRC RELATIONS: FONSECA, ADMITTING THE BILATERAL NATURE OF THE ISSUE, ASKED ABOUT POSSIBLE CHANGES IN U.S.-PRC (AND TAIWAN) RELATIONS IN VIEW OF SECRETARY VANCE'S RECENT TRIP. MR. DALLEY EXPLAINED THAT THE TRIP WAS ONE IN WHICH THE NEW LEADERSHIP OF BOTH COUNTRIES COULD GET ACQUAINTED AND REFRAINED FROM SPECULATING ON POSSIBLE CHANGES IN RELATIONS. COMMENT: THE COLOMBIANS, WHOSE OWN RELATIONSHIP WITH TAIWAN IS REPORTEDLY UNDER STUDAY, MAY HAVE BEEN LOOKING FOR SOME INDICATION OF U.S. ATTITUDE ON THE SUBJECT WHICH COULD INFLUENCE GOC'S CHINA POLICY. END COMMENT.

H) U.N. OUTER SPACE COMMITTEE: FONSECA EXPLAINED THE GOC'S CLAIM OF NATIONAL SOVEREIGNTY OVER THE GEOSTATIONARY ORBIT AND SAID THAT THE GOC WOULD BE SEEKING ENLARGEMENT OF THE U.N. OUTER SPACE COMMITTEE SO THAT COLOMBIA AND PERHAPS SEVERAL OTHER EQUATORIAL NATIONS COULD BECOME MEMBERS AND SO BETTER EXPRESS THEIR VIEWS. HE RECOGNIZED U.S. OPPOSITION TO SOVEREIGNTY CLAIMS IN OUTER SPACE, BUT ASKED FOR OUR SUPPORT IN ENLARGING THE COMMITTEE. MR. DALLEY RESPONDED THAT HE WOULD SEEK DEPARTMENT'S CONSIDERATION OF THE REQUEST.

I) U.N. ADVISORY COMMITTEE ON ADMINISTRATIVE AND BUDGETARY QUESTIONS (ACABQ): THE COLOMBIANS CONCLUDED BY ASKING ABOUT THE U.S. POSITION ON ENLARGEMENT BY THREE PERSONS OF THE ACABQ, A MOVE THE GOC FAVORS. MR. DALLEY PROMISED TO LOOK INTO THE QUESTION ON RETURNING TO WASHINGTON AND TO GET THE COLOMBIANS AN ANSWER.

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